

City of Fairhope **Board of Adjustment and Appeals** 5:00 PM City Council Chambers July 16, 2018

Karin Wilson Mayor

1. Call to Order

Council Members

Kevin G. Boone

Robert A. Brown

Jack Burrell, ACMO

Jimmy Conyers

Jay Robinson

Lisa A. Hanks, MMC City Clerk

Deborah A. Smith, CPA City Treasurer

- 2. Approval of the June 18, 2018 minutes
- 3. Consideration of Agenda Items:

A. BOA 18.09

Public hearing to consider the request of A&A Corte Family Limited Partnership for a Special Exception to allow a Clinic for property located on the north side of Fairhope Avenue directly across from Hoffern Drive.

PPIN #: 63508

- 4. Old/New Business
- 5. Adjourn

161 North Section Street

P.O. Drawer 429

Fairhope, Alabama 36533

251-928-2136

251-928-6776 Fax

www.fairhopeal.gov Printed on recycled paper

The City of Fairhope Board of Adjustments and Appeals met on Monday, June 18, 2018 at 5:00 PM in the City Council Chambers at the City Administration Building, located at 161 N. Section Street.

Members Present: Anil Vira, Chairman; Harry Kohler; Christina Stankoski; Dick Schneider: John Avent; Cathy Slagle; Wayne Dyess, Director of Planning; Buford King, Planner; and Emily Boyett, Secretary.

Absent: Troy Strunk, Vice-Chair

The meeting was called to order at 5:00 PM by Vice Chairman Vira.

The minutes of the May 21, 2018 meeting were considered. Cathy Slagle moved to accept the minutes as corrected and was 2nd by John Avent. Motion carried with an abstention by Dick Schneider.

BOA 18.08 Public hearing to consider the request of Brian and Gretchen Dixon for a variance to the side setback requirements for property located at 307 Equity Street.

Mr. King gave the staff report.

Summary of Request:

The subject property is zoned R-2 Medium Density Single Family Residential District and includes the following building setbacks: front -35', rear -35', side -10' and side street -20'.

A building permit was issued for the subject property and during construction the applicant discovered the concrete slab for the home under construction on the property was not constructed as shown on the stakeout survey dated 12/22/2017. The home to be constructed on the subject property includes a window projection across the side building setback line that is allowable by Article III Section 3 of the Zoning Ordinance. Otherwise, the proposed home falls within the building setbacks of the property. The applicant furnished a foundation survey as an additional supporting document dated 4/16/2018 which indicates the actual placement of the proposed home's concrete slab. The orientation of the slab's as-placed located the northern window project inside the side building setback line on the property's north side rather than across the setback line. and as a result a carport/garage encroaches upon the side building setback line on the property's south side by approximately 2'-10". The building setback line variance requests the allowance of the 2'-10" encroachment. The subject property is a parallelogram lot generally rectangular in shape approximately 13,435 sf in size. The shape of the lot is not particularly uncommon and is greater than the minimum 10,500sf lot size required for R-2 zoning. The lot has no visible extraordinary or exceptional topographical conditions. The subject property's setbacks do not prevent the reasonable use of the property for residential purposes. The stakeout survey indicates the proposed home fits within the building setback lines.

Staff believes that a setback variance allowing the encroachment not warranted and the stakeout survey clearly depicts the proposed home within the building setbacks of the property. As a result, no relief is recommended.

Recommendation:

Staff recommends that this variance be **DENIED** as no hardship created by the subject property's size, shape, or topography has been proven as required by the criteria established by the *City of Fairhope Zoning Ordinance* Article II.C.3.e.

Mr. Vira asked if adjacent property could be purchased and Mr. King said he could not speculate. Ms. Slagle asked if the land adjacent is the access for the property to the east and Mr. King explained it is part of the adjacent property which is a flag lot and is their driveway. Mr. Avent noted the northern setback is shown as 15' on the survey provided by the applicant and only 10' is required. He stated the applicant would have an extra 5' if the survey would have been correct.

Bryan Broderick of Sawgrass Builders, LLC addressed the Board saying the encroachment was not intentional and was found when a foundation survey was completed for the bank. Mr. Broderick asked for leniency and cited a recent case that was very similar to this situation but there is no fire separation issue in this case and no adjacent house. He stated this request will not adversely affect the neighbors.

Brian Dixon, applicant, addressed the Board saying he currently lives in the Fruit and Nut area and this is their second home they have built here. He stated the neighbors support their request.

Mr. Vira opened the public hearing.

Christy Guepet of 317 Equity Street – She asked the Board to approve the Dixon's request. She said the encroachment was a mistake and was not done deliberately.

Having no one else present to speak, Mr. Vira closed the public hearing.

Mrs. Stankoski asked if there is a fire code violation and Mrs. Boyett responded no. Mr. Schneider asked how much of the home is encroaching the setback and Mr. King responded 2'9" and approximately 14 square foot. Mr. Avent stated the previous case was due to survey equipment error and Mrs. Boyett responded there was no proof of equipment malfunction. Mr. Avent asked why the northern setback is shown as 15' not 10' and Mr. Broderick explained the house would have been moved north 5' if they had realized the error on the survey. Mr. Schneider asked what the correction is for this situation and Mr. Broderick stated it would be catastrophic to tear the home down. Mr. Schneider stated it would be reasonable to approve the variance. Ms. Slagle stated this is the third request in 6 months and Mr. Schneider said the Board has approved the others so how can this one be denied. Mr. Broderick noted this request is almost exactly the same as the previous case.

Dick Schneider made a motion to approve the 2'10" side setback variance. John Avent 2nd the motion and the motion failed with the following vote: AYE – Christina Stankoski, Dick Schneider, and John Avent. NAY – Anil Vira and Cathy Slagle.

Mr. Broderick asked Ms. Slagle why she voted in favor of the last case but not this one which is a better situation. He asked the Board to reconsider their decision. Mr. Vira said he was not at that meeting and did vote on that case. Ms. Slagle said the Board is having more cases and what stops people from building over the setbacks and then coming before the Board and saying it was an accident. Mr. Dixon explained they wanted the house in the middle of the lot but would have resituated to the north 5' if they knew the error. Mr. Broderick reiterated this case is a better situation than the previous case the Board approved in December.

Dick Schneider made a motion to approve the 2'10" side setback variance to be consistent. John Avent 2^{nd} the motion and the motion carried unanimously with the following vote: AYE - Christina Stankoski, Dick Schneider, John Avent, Anil Vira and Cathy Slagle.

Having no further business, Dick Schneider made a motion to adjourn. Christina Stankoski 2nd the motion and the motion carried unanimously. The meeting was adjourned at 6:01 PM.



City of Fairhope Board of Adjustment

July 16, 2018

Case: BOA 18.09 Lot 1-B Planters Plaza

Project Location:

Lot 1-B Planters Plaza

General Location:

North side of Fairhope Avenue between Greeno Road and Bishop Road

Request:

Approval of a clinic through a use appeal pursuant to Article III. Section B. Table 3-1

Applicant:

A & A Corte, FLP A & D Corte, FLP Angelo A. Corte

Zoning District:

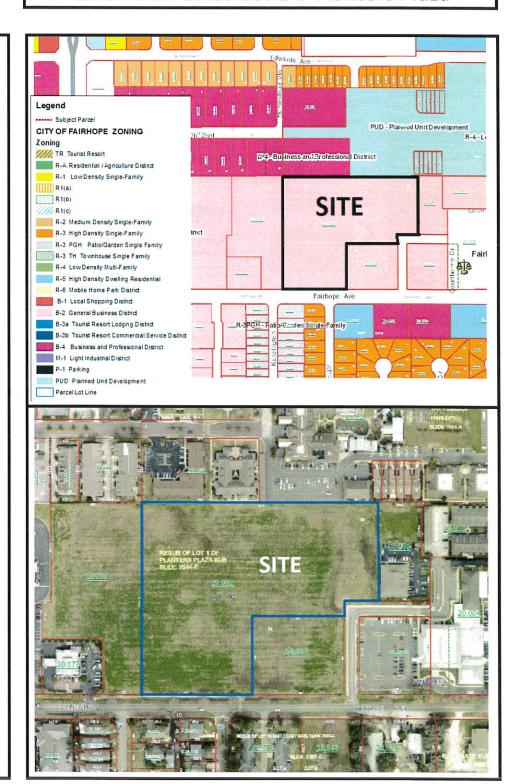
B-2 General Business District

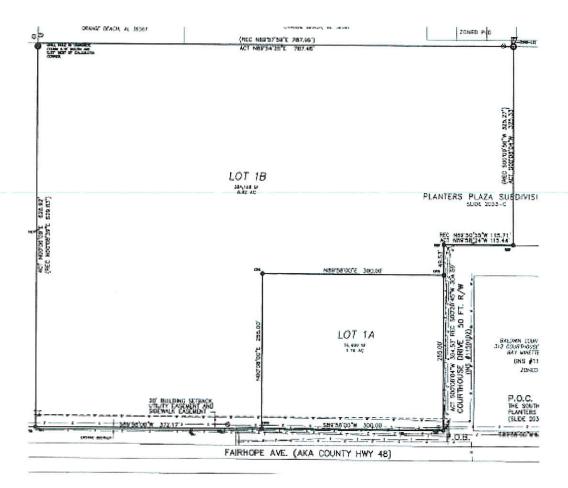
PPIN Number:

63508

Recommendation:

Staff recommends Approval





Comments:

The subject property is zoned B-2 General Business District which is designed to accommodate the following:

B-2 General Business District: This district is intended to provide opportunity for activities causing noise and heavy traffic, not considered compatible in the more restrictive business district. These uses also serve a regional as well as a local market and require location in proximity to major transportation routes. Recreational vehicle parks, very light production and processing activities are included.

The term "clinic" is defined by the Fairhope Zoning Ordinance in Article IX. Section B.5. as follows:

5. Service Use Category

The Service Use category is for businesses that offer clients, customers, or patrons goods for consumption on the premises, or offer services for performance and delivery on the premises.

b. Clinic – a place used for the care, diagnosis and treatment of ailing, infirm, or injured persons, and those who are in need of medical and surgical attention, but who are not provided with board.

The table of permitted uses Table 3-1 provides that a clinic in the B-2 District is only allowed on appeal. See below.

O Permitted only on

Allowed Uses

Table 3-1: Use table

Zoning District						. 1									- 1			N		1
Uses Categories / Specific Uses	R-A	R-1(a,b,c)	R-2	R-3 TH	R-3 P/GH	R-3	R-4	R-5	R-6	B-1	B-2	B-3a	B-3b	B-4	M-1	M-2	PUD	VRM	NVC	cvc
Service										THE STATE OF						av S	devel			
Convalescent or Nursing Home	0	0	0			0	0	0	-	0	0	0		0	0	0				
Clinic	0	0	0			0	0	0		0	0	0			0	0	es -		0	0
Outdoor Recreation Facility	0	0	0			0	0	0			0	0		0	0	0	d on		0	0
Day Care	0	0	0			0	0	0		0	0	0		0	0	0	based			
General Personal Services																	- 2			
Mortuary or Funeral Home											0			0	0	0	Fied		0	0

- Permitted subject to special conditions listed in the ordinance
- O Permitted only on appeal and subject to special conditions

Analysis and Recommendation:

The review criteria for a use appeal is as follows:

Article II. Section C.e(2)

Any other application to the Board shall be reviewed under the following criteria and relief granted only upon the concurring vote of four Board members:

(a) Compliance with the Comprehensive Plan;

Response: The Comprehensive Plan does not mention medical uses from a land use planning perspective. However, on page 5, Stakeholder Interview Summarization says "The largest economic engine in Fairhope is medical. The city needs to support the hospital and doctors as much as possible." The development of appropriate medical office uses will further this goal.

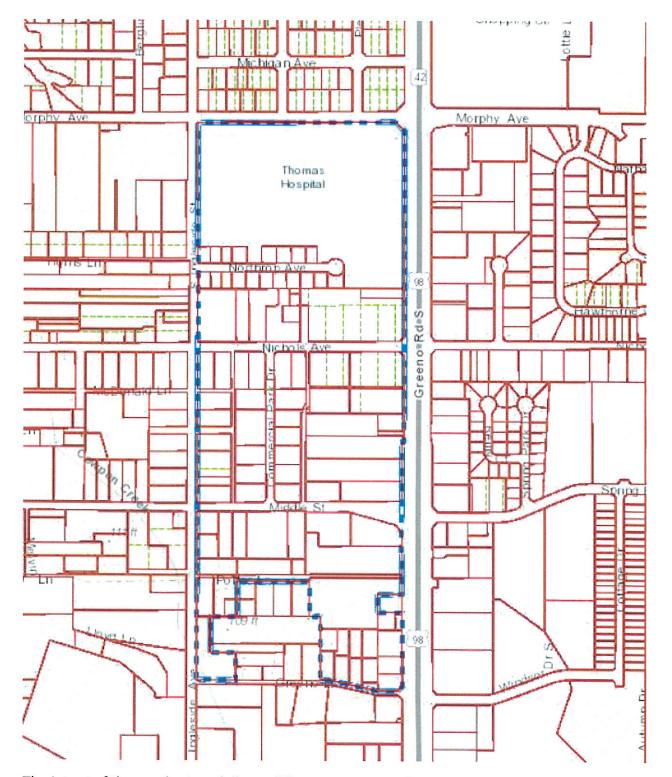
(b) Compliance with any other approved planning document;

Response: None noted.

(c) Compliance with the standards, goals, and intent of this ordinance;

Response: The Fairhope Zoning Ordinance does have a medical overlay district (Article V Section H. Medical Overlay District). The boundaries of the overlay are near and around Thomas Hospital at the following location: "North to parcels abutting the south side of Morphy Avenue, South to those parcels that are in the City of Fairhope abutting the north side of Greeno Lane, East to parcels abutting the west side of Greeno Road, and West to parcels abutting the east side of "South Ingleside Street.

Medical Overlay Map is outlined by the blue dotted line below.



The intent of the overlay is as follows: "The MO District is also intended to establish and accommodate highly specialized, unique uses and development types related to the medical field and to accommodate additional specialized needs and growth of the medical field and community."

The subject property <u>is not</u> in the Medical Overlay District. However, it is adjacent to the new USA Mitchell Cancer Institute Kilborn Clinic and located near the Baldwin County Satellite Courthouse. After reviewing the current Medical Overlay District, it appears that there is not sufficient and available lot area within the overlay boundaries to accommodate the proposed medical use. Therefore, additional sites should be explored.

(d) The character of the surrounding property, including any pending development activity;

Response: The character of the surrounding property includes a medical facility (USA Mitchell Cancer Institute Kilborn Clinic), public facility (Baldwin County Satellite Courthouse), senior living facility (Homestead Village Retirement Community), and residential (southside of Fairhope Avenue and north of subject property).

(e) Adequacy of public infrastructure to support the proposed development;

Response:

No issues noted.

(f) Impacts on natural resources, including existing conditions and ongoing post-development conditions;

Response:

No issues noted.

(g) Compliance with other laws and regulations of the City;

Response: Construction on subject property must comply with all applicable municipal building codes, zoning ordinance and other applicable ordinances or regulation.

(h) Compliance with other applicable laws and regulations of other jurisdictions;

Response:

If applicable, State and Federal requirements will be required.

(i) Impacts on adjacent property including noise, traffic, visible intrusions, potential physical impacts, and property values;

Response: The proposed medical is anticipated to have limited hours of operation consistent with a medical office. It should be noted that the medical use is less intense than most of the allowable uses in the B-2 General Business District.

(j) Impacts on the surrounding neighborhood including noise, traffic, visible intrusions, potential physical impacts, and property values.

Response:

The proposed is not expected to impact property values negatively.

(k) Overall benefit to the community;

Response: The proposed use would serve medical needs of growing community as well support the economic aspect of community development.

(I) Compliance with sound planning principles;

Response: The proposed use is consistent with the existing development pattern and does not pose a threat to sound planning principles.

(m) Compliance with the terms and conditions of any zoning approval; and

Response:

No issues noted.

(n) Any other matter relating to the health, safety, and welfare of the community.

Response:

No issues noted.

Recommendation:

Staff recommends **APPROVAL** of the appeal to establish a medical clinic on the subject property.

RE: PPIN # 063508

PARCEL #: 46-05-16-0-000-020.002

DESCRIPTION: 8.8 AC LOT 1 B RESUB OF LOT 1 OF PLANTERS PLAZA SUB SLIDE 2544-F LYING IN THE CITY OF FAIRHOPE SEC 16-T6S-R2E (WD) IN1127129 BALDWIN COUNTY ALA.

To Whom It May Concern:

This written narrative is provided in connection with the accompanying request for a special exception concerning the proposed Medical Office/Clinic to be constructed on the above parcel of land that is currently zoned B-2.

As a reference, this land has been in my family for 60 plus years. The entire parcel at one time was 70 acres. Years ago, the City, through Mayor Jim Nix, requested that the subject property be annexed into the City, with the north half of the property to be zoned B-3 and the south half to be zoned B-2. We complied with the City's request, conditioned upon the ability to use the property in accordance with the B-2 and B-3 zoning as they existed at that time. Under our vested B-2 zoning rights, this parcel would not have required a special exception to build Medical Offices/Clinics. However, through the years, it appears that the definitions for B-2 have changed and although it is allowed in B-2, it is my understanding that the additional requirement of a special exception has been added. As you are aware, a portion of the original parcel currently has a Medical Office/Clinic operating on it, the University of South Alabama Mitchell Cancer Institute Kilborn Clinic. Therefore, the proposed use is consistent and compatible with the neighboring usage. In order to expedite the development of this project, we are requesting a special exception. However, this application is submitted with full reservation of rights and without waiver or relinquishment of vested zoning rights in and to the subject property.

It is our desire to continue supporting the medical needs of our community, therefore, I am asking the Board to approve this request.

Sincerely,

A & A Corte, FLP

Angelo A. Corte (Member)



APPLICATION FOR BOARD OF ADJUSTMENTS

Application Type:	✓ Administrative Appeal	☐ Special Exception	☐ Variance
Pı	coperty Owner / Leaseho	older Information	
	FLP 1/2 A & D CORTE, FLP Phone		
Street Address: _23	100 STATE HWY 181		
City: FAIRHOPE	State:	Zip:	36532
	Applicant / Agent I		
Notarized le	If different from a tter from property owner is required it	pove. Tan agent is used for repres	entation.
Name:	Phone I		
Street Address:			
City:	State:	Zip:	
Site Plan with Existing	Conditions Attached:	YES NO	
Site Plan with Proposed	d Conditions Attached:	YES NO	
Variance Request Infor	mation Complete:	YES NO	
	all Real Property Owners		
within 300 Feet of Abo	ve Described Property Attached	d: YES NO	
100 Maria 10000 Maria 100 Maria	Mark Mr. 122 OV 1220 OV		
Applications for Adm	inistrative Appeal or Special	Exception:	
regarding the use seeking a	sheet(s) information regarding the ad pproval. Please feel free to be as spe ovided to the Board before the actual tion or proposal.	cific or as general as you w	rish in your description.
submit this application		perty/is owned by Fair	operty and hereby hope Single Tak
Date	F	airhope Single Tax Cor	rp. (If Applicable)



VARIANCE REQUEST INFORMATION

What characteristics of the	property prevent / pr	eclude its developm	ent?:	
Too Narrow	Elevation	on So	1	
Too Small	Slope	Su	bsurface	
Too Shallow	Shape	Otl	ner (specify)	
Describe the indicated condiction is permitted on the above indicated of	appear and	Subject to s	f your land?	ัขาร:
What type of variance are yo	u requesting (be as s	pecific as possible)?		= = -
be contrary to the public in	in specific cases such vari nterest, where, owing to sp result in unnecessary har	iance from the terms of the cial conditions, a literal	ne (zoning) ordinance as will no enforcement of the provision of rit of the (zoning) ordinance	t f
BOA Fee Calculation:				
	Residential	Commercial		
Filing Fee:	\$100	\$500		
Publication:	\$20	\$20		
TOTAL:	\$ 520.00			
I certify that I am the proper submit this application to th Corp. an authorized Single T A & A CORTE, FLP A & D CORT Property Owner/Leaseholder	e City for review. *If ax representative sha E, FLP	property is owned b	Fairhope Single Tax	
05/30/2018				
Date		Fairhope Single Tax (Corp. (If Applicable)	